

## Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 AID-05 AGR-10 CIAE-00 COME-00

EB-07 INR-07 LAB-04 NSAE-00 SIL-01 TRSE-00 L-02 OES-05

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R 071058Z APR 75

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 8699

UNCLAS ANKARA 2738

EO 11652 N/A

TAGS: EAID, UNDP

SUBJECT: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAM

REF: STATE 64907; ANKARA A-65, MARCH 14, 1974

A. ROLE OF UNDP IN UN DEVELOPMENT SYSTEM. UNDP RES REP IS AGENCY REPRESENTATIVE FOR UNIO, WFP, AND UNFPA, BUT ALL OTHER UN AGENCIES REPRESENTED IN ANKARA BY THEIR OWN HEADS WHO ARE SUPPOSED TO COORDINATE WITH UNDP RES REP. HE MAKES ATTEMPT TO ACHIEVE COORDINATED UN PROGRAM, BUT SHORT TIME (SINCE SUMMER 1974) HE HAS BEEN IN PRESENT POSITION HAS ADDED TO HIS DIFFICULTY OF ACHIEVING SUPREMACY AMONG UN EQUALS. IBRD AT LEAST KEEPS UNDP INFORMED AND THERE APPEARS TO BE NO DIVERGENCE OF EFFORTS. UNICEF ALSO PARTICIPATES IN COUNTRY PROGRAMMING EXERCISE AS DO ALL OTHER UN BODIES IN TURKEY. RES REP DOES HAVE CLOSE RELATIONSHIPS WITH TURKISH STATE PLANNING ORGANIZATION AND HE AND HIS IMMEDIATE STAFF (CONSISTING OF DEPUTY RES REP, SENIOR AGRICULTURAL ADVISOR, SENIOR INDUSTRIAL DEVELOPMENT ADVISOR, AND TWO ASSISTANT RES REPS FOR PROGRAM) ATTEMPT TO KEEP TRACK OF INPUTS BY OTHER UN AGENCIES.

B. COORDINATION OF ALL EXTERNAL TECHNICAL ASSISTANCE. COORDINATION AMONG DONORS TO TURKEY CONTINUES AS BEFORE, I.E., EITHER THROUGH CONSORTIUM OR INFORMALLY AMONG REPRESENTATIVES HERE IN ANKARA. WHILE UNDP RES REP AND HIS IMMEDIATE STAFF MAINTAIN NEARLY DAILY CONTACTS WITH GOT STATE PLANNING ORGANIZATION WITH UNCLASSIFIED

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RESPECT TO PROGRAMMING MATTERS AND WITH INDIVIDUAL MINISTRIES

WITH RESPECT TO PROJECT IMPLEMENTATION, CONTACTS WITH OTHER DONORS ARE AS NEEDED. THESE EITHER TAKE FORM OF INFORMAL LUNCHEONS, INFORMAL VISITS TO DONOR OFFICES, OR TELEPHONE CALLS TO SEEK OPINIONS OR EXCHANGE VIEWS.

C. ROLE OF RESIDENT REPRESENTATIVE VIS A VIS OTHER UN SYSTEM ACTIVITIES. IN ORDER TO COORDINATE SUCH AD HOC ACTIVITIES AS DISASTER RELIEF OR REFUGEES, UN BASIC ORGANIZATION WOULD NEED TO BE MODIFIED SO THAT ALL UN ACTION AGENCIES UNDERSTOOD AND ACCEPTED CONCEPT OF UNDP RES REP BEING QUOTE CHIEF OF UN MISSION UNQUOTE. SINCE THIS NOT LIKELY IN NEAR FUTURE, UN RES REP COULD PERFORM SUCH ROLE ONLY WITH SPECIFIC ACKNOWLEDGEMENT BY EACH CONCERNED AGENCY. HOWEVER, NO EMERGENCY HAS ARISEN SINCE PRESENT RES REP HAS ARRIVED AND THEREFORE PROCEEDING BASED ON SPECULATION AND NOT ON AN ACTUAL CONDITION.

D. COUNTRY PROGRAM REVIEWS. EACH SUMMER UNDP AND GOT THOROUGHLY REVIEW TOTAL UNDP PROGRAM IN TURKEY. APPARENTLY, EFFECTIVENESS OF REVIEW IS GOOD AND PROGRAM DEFICIENCIES ARE REMEDIED AS RESULT. UNDP STAFF, HOST GOVERNMENT OFFICIALS, AND UN EXECUTING AGENCY PERSONNEL PARTICIPATE IN THIS REVIEW.

E. APPRAISAL OF PROPOSED PROJECTS. DEPARTURE OF US PERSONNEL IN LAST SIX MONTHS COUPLED WITH ASSIGNMENT OF NEW UNDP LEADERSHIP HAS INTERRUPTED PREVIOUSLY CLOSE RELATIONSHIP FOR DISCUSSION OF DETAILS OF PROPOSED ACTIVITIES IN TERMS OF OTHER DONOR INTERESTS. HOWEVER, WHILE AID REP AND UNDP PERSONNEL NOW RE-ESTABLISHING DETAILED CONTACTS, AID REP WILL BE HANDICAPPED FROM NOW ON BECAUSE OF RAPID DEPARTURE OF BOTH AMERICAN & TURKISH STAFF, LEAVING LITTLE TIME OR EXPERTISE AVAILABLE TO AID REP FOR EVALUATING PROPOSED UN ACTIVITIES, AND DISCONTINUATION OF NEW AID INPUTS.

F. PROJECT IMPLEMENTATION. PRESENT AID REP STAFF NOT SUFFICIENTLY INFORMED TO BE ABLE EVALUATE ONGOING UNDP PROJECTS AND IN VIEW OF COMMENTS IN PARA E ABOVE, AID REP DOES NOT ANTICIPATE BEING IN POSITION PREPARE DETAILED EVALUATIONS OF FUTURE UNDP PROJECTS.

G. PROJECT EVALUATION. AS NOTED PARA D ABOVE, HOST COUNTRY OFFICIALS AND EXECUTING UN AGENCIES WORK TOGETHER CLOSELY DURING COUNTRY PROGRAM REVIEW. AT SAME TIME, PROJECTS ARE EVALUATED AND UNCLASSIFIED

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ADJUSTMENTS MADE AS ANNUAL PART OF COUNTRY PROGRAM REVIEW. ANNUAL REPORT PREPARED BY UNDP IS HONEST ATTEMPT TO PORTRAY TOTAL BILATERAL ASSISTANCE TO TURKEY.

H. WOMEN IN DEVELOPMENT. UNDP RECOGNIZES ADVISABILITY OF INCREASING NUMBER OF WOMEN IN DEVELOPMENT EFFORTS IN TURKEY. RECOGNIZING, HOWEVER, MALE DOMINATION EXISTING IN TURKEY'S CULTURE, NO ONE IS IN POSITION TO ACHIEVE INSTANT INVOLVEMENT OF WOMEN ON LARGE SCALE.

TO EXTENT POSSIBLE, AND PERHAPS EVEN BEING A BIT QUOTE PUSHY UNQUOTE, UNDP IS URGING GOT TO INCREASE PARTICIPATION OF WOMEN IN UN AIDED ACTIVITIES AS WELL AS IN ITS OWN BUREAUCRACY.

I. FOLLOW-UP WITH UNDP AND EXECUTIVE AGENCIES. IN INTEREST OF ACHIEVING COORDINATED UN PROGRAM IN TURKEY, BOTH IN PREPARATION AND IN IMPLEENTATION, UN WOULD BENEFIT FROM THE CREATION OF A POST OF CHIEF OF MISSION WITH REAL AUTHORITY TO DIRECT UN EXECUTING AGENCIES, WHICH ARE AS FOLLOWS: INTERNATIONAL LABOR ORGANIZATION (ILO); UN OFFICE OF TECHNICAL COOPERATION (UNOTC); WORLD HEALTH ORGANIZATION (WHO); UN INDUSTRIAL DEVELOPMENT ORGANIZATION (UNIDO); INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT (IBRD); WORLD METEROLOGICAL ORGANIZATION (WMO); INTER-GOVERNMENTAL MARITIME CONSULTATIVE ORGANIZATION (IMCO); FOOD AND AGRICULTURE ORGANIZATION (FAP); INTERNATIONAL CIVIL AVIATION ORGANIZATION (ICAO); UN EDUCATION, SCIENTIFIC AND CULTURAL ORGANIZATION (UNESCO); UNDP/INTERNATIONAL TELECOMMUNICATIONS UNION (ITU); INTERNATIONAL ATOMIC ENERGY AGENCY (IAEA); UNIVERSAL POSTAL UNION (UPU); UN CONFERENCE ON TRADE AND DEVELOPMENT (UNCTAD); UN INFORMATION OFFICE (UNIO); UN FUND FOR POPULATION ACTIVITIES (UNFPA); AND WORLD FOOD PROGRAM (WFP).  
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